

IN THE UNITED STATES DISTRICT COURT  
FOR THE WESTERN DISTRICT OF WISCONSIN

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JOSEPH JACKSON,  
Petitioner,

ORDER  
04-C-416-C

v.

JOSEPH SCIBANA, Warden of  
Oxford Prison Camp,  
Respondent.

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Petitioner has moved to lift the stay imposed in this case on June 23, 2004, pending a decision by the Court of Appeals for the Seventh Circuit in White v. Scibana, No. 04-2410. He has supported his motion with a sentence computation from the Bureau of Prisons showing his term of imprisonment, projected good conduct time, and current release and pre-release preparation dates.

In Caldwell v. Scibana, 04-C-342-C , a copy of which already has been sent to the parties in this case, I held that I would not impose a stay in cases such as this raising the claim raised in White v. Scibana, 314 F. Supp. 2d 834 (W.D. Wis. 2004), if sentence computation data prepared by the Bureau of Prisons revealed that the petitioner would be entitled to imminent release or eligible for an imminent halfway house placement after his

good conduct time is recalculated in accordance with White.

The documentation petitioner has submitted in support of his motion to lift the stay shows that on June 3, 2002, he began serving a 41-month sentence. The Bureau of Prisons presently projects petitioner's release date to be May 25, 2005, if he is awarded 160 days of projected and earned good conduct time. The documentation shows also that petitioner is presently projected for release to a halfway house on or around February 7, 2005. If petitioner's good conduct time were to be recalculated in accordance with White, his projected release would be shortened by approximately 24 days, which may render him eligible for pre-release to a half way house in early January, 2005.

The Court of Appeals for the Seventh Circuit has agreed to give the White appeal expedited treatment. It heard oral argument in the case on September 9, 2004, and it is expected to rule before the end of this year. Petitioner's potential pre-release date falls just beyond this time frame. If the court of appeals were to rule in late December that this court erred in deciding White, then petitioner would suffer no prejudice by leaving the stay in place. However, if this court's decision were to be upheld, there would be insufficient time to resolve this petition in petitioner's favor and give respondent an opportunity to adjust petitioner's pre-release date if it wished to do so. Therefore, I will lift the stay previously imposed in this case.

As an initial matter, I note that when petitioner signed the petition in this case, he

did not verify the petition as 28 U.S.C. § 2242 requires. Instead, petitioner swore to the truthfulness of the factual assertions made in an affidavit attached to the petition. Ordinarily, a petitioner makes factual assertions in the body of his petition. It is the factual assertions that require verification. In this case, petitioner's only factual assertions are made in his "affidavit," which I am accepting as having been incorporated into the petition. Thus, I consider that petitioner has satisfied the requirements of 28 U.S.C. § 2242.

Petitioner admits that he has not exhausted his administrative remedies. He argues that exhaustion would be futile because the Bureau of Prisons is bound by its program statements in ruling on administrative appeals and until the legitimacy of the program statement at issue in this case is determined by the Court of Appeals for the Seventh Circuit in White, the Bureau of Prisons must deny all requests for administrative relief challenging the Bureau's method of calculating good conduct time.

The court of appeals has held that district courts may waive the exhaustion requirement in cases brought under § 2241 in limited circumstances. In particular, waiver is appropriate when the agency has predetermined the issue. Gonzalez v. O'Connell, 355 F.3d 1010, 1016 (7th Cir. 2004) (court may waive exhaustion requirements for § 2241 to prevent prejudice caused by unreasonable delay or when agency has predetermined issue). In this case, respondent and the bureau have made it clear that they believe that an inmate's good conduct time should be calculated on the basis of the time he has served. Further,

respondent has appealed the decision in White and it is his position that White does not have to be applied to inmates not a party to that case. See Zapata v. Scibana, No. 04-C-306-C (W.D. Wis. June 1, 2004). Therefore, it is proper to waive the exhaustion requirement because exhaustion would be futile. Accordingly, respondent will be directed to show cause why this petition should not be granted.

Petitioner should note that because he is not proceeding in forma pauperis, it is his obligation to serve the petition on the respondent. Pursuant to Fed. R. Civ. P. 81, the rules governing service of process in civil actions are applicable to this proceeding because no specific rules governing service of process in § 2241 habeas corpus actions exist elsewhere in a statute or in the Rules Governing Section 2254 and 2255 cases.

The rule governing service of process in civil actions brought against a federal official in his official capacity is Fed. R. Civ. P. 4(i). According to this rule, petitioner's petition must be sent with a copy of this court's order *by certified mail* to: 1) the respondent; 2) the United States Attorney for the Western District of Wisconsin; and 3) the Attorney General in Washington, D.C. The address for the United States Attorney in this district is: The Hon. J.B. Van Hollen, 660 W. Washington Ave., Madison, WI, 53703. The address for the Attorney General in Washington, D.C. is: The Hon. John Ashcroft, United States Attorney General, 950 Pennsylvania Ave., N.W., Rm. 5111, Washington, DC 20530. Enclosed to petitioner with a copy of this order are the extra copies of his petition and this court's order.

Pursuant to Fed. R. Civ. P. 4(1), petitioner is requested to submit proof to the court that he served his petition by certified mail. A copy of the postmarked certified mail receipt for each of the individuals to whom the petition was sent will constitute proof of service.

ORDER

IT IS ORDERED that the stay imposed in this case on June 23, 2004 is LIFTED.

Further, IT IS ORDERED that no later than November 17, 2004, petitioner is to submit proof of service of his petition upon the respondents.

Finally, IT IS ORDERED that respondent may have until November 22, 2004, in which to show cause why this petition for a writ of habeas corpus should not be granted on petitioner's claim that the Bureau of Prisons is calculating his good time credits in violation of 18 U.S.C. § 3624(b)(1). There is no need for a traverse.

Entered this 3rd day of November, 2004.

BY THE COURT:

BARBARA B. CRABB  
District Judge